

IAB MEMORANDA

<u>No.</u>	<u>Subject</u>
1.	Coordination of Intelligence Production
1/1	" " " "
2.	Amendment of the definition of strategic and National Policy Intelligence

25X1

JCS review completed.

NAVY review
completed.

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INTELLIGENCE ADVISORY BOARD
COORDINATION OF INTELLIGENCE PRODUCTION
Memorandum by the Secretary

The Chief of Naval Intelligence has requested that the enclosed memorandum dated 25 August 1947 - Subject: "Proposed N.I.A. Directive - Coordination of Intelligence Production" - (Enclosure A), be circulated for consideration of the Intelligence Advisory Board at its next meeting.

There is also enclosed the proposed N.I.A. Directive - "Coordination of Intelligence Production" (Enclosure B), as approved by the Intelligence Advisory Board at its 13th Meeting, and amended by that Board at its 15th Meeting.

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Secretary, N.I.A.

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25 August 1947

MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE:

Subject: Proposed NIA Directive, Coordination of Intelligence Production.

Reference: (a) Enclosure "A" to JCS 1783.

1. A review of reference (a) indicates that the proposed NIA Directive on the coordination of intelligence production may be subject to some misinterpretation regarding the interest of the Navy Department in air intelligence.

2. The establishment of the Air Intelligence Division under JCS 1020/3 indicates that the Joint Chiefs of Staff consider that the Navy Department and the Army Air Forces each have a vital interest in air intelligence. The National Security Act of 1947 firmly fixes naval aviation as an integral part of the Navy.

3. In order to avoid any misunderstanding regarding the interests of the Navy Department in air intelligence, it is recommended that paragraph 4 of the proposed NIA Directive be changed to indicate the dominant interest in Air Intelligence as follows:

Air IntelligenceNavy Department and
Army Air Forces jointly.

/signed/ THOS. B. INGLIS

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PROPOSED N.I.A. DIRECTIVE
COORDINATION OF INTELLIGENCE PRODUCTION

1. The following overall policies and objectives are established for the coordination of the production of intelligence.

2. In order that all facilities of the Government may be utilized to their capacity and the responsibilities of each agency may be clearly defined in accordance with its mission, dominant interest, and capabilities, the whole field of intelligence production is divided into the following four categories, and responsibilities are allocated as indicated:

a. Basic Intelligence

(1) Basic intelligence is that factual intelligence which results from the collation of encyclopedic information of a more or less permanent or static nature and general interest which, as a result of evaluation and interpretation, is determined to be the best available.

(2) An outline of all basic intelligence required by the Government shall be prepared by the CIG in collaboration with the appropriate agencies. This outline shall be broken down into chapters, sections, and subsections which shall be allocated as production and maintenance responsibilities to CIG and those agencies of the Government which are best qualified by reason of their intelligence requirements, production capabilities, and dominant interest to assume the production and maintenance responsibility.

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(3) When completed, this outline and tentative allocations of production and maintenance responsibilities shall be submitted for NIA approval and issued as an implementation of this Directive. It is expected that as the result of constant consultation with the agencies by the Director of Central Intelligence, both the outline and the allocations will be revised from time to time to insure the production of the basic intelligence required by the agencies and the fullest possible use of current agency capabilities. Changes in the outline or allocations shall be effected by agreement between the Director of Central Intelligence and the agencies concerned.

(4) This basic intelligence shall be compiled and continuously maintained in National Intelligence Surveys to cover foreign countries, areas, or broad special subjects as appropriate. The National Intelligence Surveys will be disseminated in such form as shall be determined by the Director of Central Intelligence and the agencies concerned.

(5) The Director of Central Intelligence shall be responsible for coordinating production and maintenance and for accomplishing the editing, publication, and dissemination of these National Intelligence

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- . Surveys and shall make such requests on the agencies as are necessary for their proper development and maintenance.

(6) Departments or agencies to be called on for contributions to this undertaking may include agencies other than those represented permanently in the IAB.

b. Current Intelligence

(1) Current intelligence is that spot information or intelligence of all types and forms of immediate interest and value to operating or policy staffs, which is used by them usually without the delays incident to complete evaluation or interpretation.

(2) The CIG and the several agencies shall produce and disseminate such current intelligence as may be necessary to meet their own internal requirements or external responsibilities.

(3) Interagency dissemination of current intelligence shall be based on interagency agreement including N.I.A. Directive No. 1 and the principle of informing all who need to know.

c. Staff Intelligence

(1) Staff intelligence is that intelligence prepared by any department or agency through the correlation and interpretation of all intelligence materials available to it in order to meet its specific requirements

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and responsibilities.

(2) Each intelligence agency has the ultimate responsibility for the preparation of such staff intelligence as its own department shall require. It is recognized that the staff intelligence of each of the departments must be broader in scope than any allocation of collection responsibility or recognition of dominant interest might indicate. In fact, the full foreign intelligence picture is of interest in varying degrees at different times to each of the departments.

(3) Any intelligence agency, either through the Director of Central Intelligence or directly, may call upon other appropriate agencies for intelligence which does not fall within its own field of dominant interest. Such requests shall be made upon the agencies in accordance with their production capabilities and dominant interest.

(4) As a part of the coordination program, the Director of Central Intelligence will seek the assistance of the IAB intelligence agencies in minimizing the necessity for any agency to develop intelligence in fields outside its dominant interests.

(5) The CIG and the agencies shall, for purposes of coordination, exchange information on projects and plans for the production of

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staff intelligence.

(6) It shall be normal practice that staff intelligence of one agency is available to the other intelligence agencies permanently represented on the IAB.

d. Strategic and National Policy Intelligence

(1) Strategic and National Policy Intelligence as defined by the NIA shall henceforth be known by the short title "National Intelligence".

(2) The Director of Central Intelligence shall produce and disseminate national intelligence.

(3) The Director of Central Intelligence shall plan and develop the production of national intelligence in coordination with the IAB agencies in order that he may obtain from them within the limits of their capabilities the departmental intelligence which will assist him in the production of national intelligence.

(4) The Director of Central Intelligence shall by agreement with the pertinent agency or agencies request and receive such special estimates, reports, and periodic briefs or summaries prepared by the individual departments or agencies in their fields of dominant interest or in accordance with their production capabilities as may be necessary in the production of intelligence reports or estimates undertaken mutually.

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3. The research facilities required by any agency to process its own current and staff intelligence shall be adequate to satisfy its individual needs after taking full cognizance of the facilities of the other agencies. Each agency shall endeavor to maintain adequate research facilities, not only to accomplish the intelligence production tasks allocated to it directly under the foregoing provisions but also to provide such additional intelligence reports or estimates within its field of dominant interest as may be necessary to satisfy the requirements of the other agencies under such allocations.

4. For the purposes of intelligence production, the following division of interests, subject to refinement through a continuous program of coordination by the Director of Central Intelligence, shall serve as a general delineation of dominant interests:

<u>Political, Cultural, Sociological Intelligence</u>	<u>State Department</u>
<u>Military Intelligence</u>	<u>War Department</u>
<u>Naval Intelligence</u>	<u>Navy Department</u>
<u>Air Intelligence</u>	<u>Army Air Forces</u>
<u>Economic and Scientific Intelligence</u>	<u>Each agency in accordance with its respective needs</u>

5. Implementation - Assumption of responsibilities as allocated herein shall be effected progressively and rapidly under the coordination of the Director of Central Intelligence.

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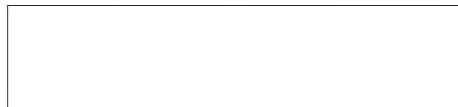
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S E C R E TCOPY NO. 1I.A.B. #29 May 1947INTELLIGENCE ADVISORY BOARDAMENDMENT OF THE DEFINITION OF STRATEGIC AND NATIONAL
POLICY INTELLIGENCEMemorandum by the Secretary

Pursuant to a request by the Chief of Naval Intelligence, the recommendations contained in the enclosed memorandum are circulated herewith for consideration of the Intelligence Advisory Board at its next meeting.

FOR THE INTELLIGENCE ADVISORY BOARD.



Acting Secretary, N.I.A.

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10 March 1947

MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE:

Subject: Minutes of 9th Meeting of the N.I.A.

1. The term "strategic and national policy intelligence" has caused confusion because -

- (a) It in effect joins two types of intelligence, and
- (b) The word "strategic" as used in the combined term was not intended to convey the same meaning which usage in the services intended it should convey when employed alone in connection with military intelligence.

2. It is believed that the definition as written in subject paper applies more appropriately to "national policy intelligence" or merely "national intelligence."

3. It is recommended that consideration be given to amending this definition by striking out the first two words "strategic and" or by striking out the first, second and fourth words "strategic and - policy," and by changing the last sentence to read as follows:

"It is in that political-economic-military area in scope, including such strategic data as is necessary, of common concern to more than one agency, must be objective, and transcend the exclusive competence and responsibility of any one department, except such operational intelligence as may be required by the armed services."

4. It is recommended that this matter be referred to ICAPS for study and placed on the agenda for discussion at the next meeting of the Intelligence Advisory Board.

/s/ Thos. B. Inglis

THOS. B. INGLIS,
Rear Admiral, U. S. Navy,
Chief of Naval Intelligence.

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SECRETCOPY NO. 1I.A.B. 121 April 1947INTELLIGENCE ADVISORY BOARDCOORDINATION OF INTELLIGENCE PRODUCTIONMemorandum by the Secretary

1. Circulated herewith for consideration of the Intelligence Advisory Board at its next meeting are:
- a. Recommendations contained in the report of the ad hoc committee appointed to draft a proposed N.I.A. Directive on "The Coordination of Intelligence Production" (Enclosure A).
 - b. Minority report from the ad hoc committee member representing the Assistant Chief of Air Staff-2 (Enclosure B).

FOR THE INTELLIGENCE ADVISORY BOARD:



Acting Secretary, N.I.A.

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ENCLOSURE A

MEMORANDUM FOR THE SECRETARY, INTELLIGENCE ADVISORY BOARD:

Subject: Proposed N.I.A. Directive on the Coordination of
Intelligence Production

1. The Ad Hoc Committee has prepared the attached draft of a proposed N.I.A. Directive on the Coordination of Intelligence Production. It has the unanimous concurrence of the committee except for paragraph 2 c (4) on which there is attached a minority report from the A-2 member.
2. The proposed compilations of basic intelligence will be called National Intelligence Surveys (NIS). That on the Soviet Union, for example, would be the National Intelligence Survey of the USSR.
3. In the establishment of arrangements for the production, continuing revision, and dissemination of the NIS due consideration should be given, in the interests of economy and efficiency, to the necessity of closely coordinating the NIS with the overall intelligence requirements of the individual intelligence agencies.
4. An essential preliminary to the initial planning for the production of NIS will be consultation with the JIC and the ID, WDGS, with a view to gaining their consent to merging their respective productions, JANIS and SID, with NIS.
5. It is contemplated that in working out the details for producing, maintaining current, and disseminating the NIS careful consideration will be given to the intelligence needs of the JCS and all other agencies with responsibilities involving national security. These needs should be automatically determined in the course of pursuing the following program to initiate the production of NIS:
 - a. Adoption of an outline of the complete contents.
 - b. Formulation of the procedure for producing, maintaining current, and disseminating NIS.
 - c. Establishment of priorities by section and country for production of NIS.

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- d. Allocation of production and maintenance responsibilities by agreement of CIG and and the agencies represented on IAB.

6. Recommendations

- a. That IAB concur in the attached draft of a proposed N.I.A. Directive.
- b. That IAB go on record as desiring that members of JIC consent to merge JANIS with NIS as mentioned in paragraph 4 above.
- c. That IAB recommend to the Director of Central Intelligence that he request the Director of Intelligence, WDGS, to consent to merge SID with NIS as mentioned in paragraph 4 above; and,
- d. That IAB and JIC appoint an Ad Hoc Committee with representatives from CIG, ORI (SD), ID (WDGS), ONI (Navy), A-2 (A.F), JIS, and JTS to plan, with the aid of as many subcommittees as necessary, the program to initiate the production of NIS outlined in 5a, b, c, d above, the committee to make specific recommendations to the Director of Central Intelligence regarding the following:
- (1) The integrating of the JANIS and SID production into the program to be produced under the name of National Intelligence Surveys, and
 - (2) The future production and priorities for the integrated program for NIS taking into consideration past production of JANIS' and SID's.

Donald Edgar, Chairman
Mr. Allan Evans
Colonel R. F. Fennis
Captain R. K. Davis, USN
Colonel F. P. Mussett

Enclosure:
Draft of Proposed
NIA Directive

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PROPOSED N.I.A. DIRECTIVE

COORDINATION OF INTELLIGENCE PRODUCTION

1. The following overall policies and objectives are established for the coordination of the production of intelligence.

2. In order that all facilities of the Government may be utilized to their capacity and the responsibilities of each agency may be clearly defined in accordance with its mission, dominant interest, and capabilities, the whole field of intelligence production is divided into the following four categories, and responsibilities are allocated as indicated:

a. Basic Intelligence

(1) Basic intelligence is that factual intelligence which results from the collation of encyclopedic information of a more or less permanent or static nature and general interest which, as a result of evaluation and interpretation, is determined to be the best available.

(2) An outline of all basic intelligence required by the Government shall be prepared by the CIG in collaboration with the appropriate agencies. This outline shall be broken down into chapters, sections, and subsections which shall be allocated as production and maintenance responsibilities to CIG and those agencies of the Government which are best qualified by reason of their intelligence requirements, production capabilities, and dominant interest to assume the production and maintenance responsibility.

(3) When completed, ^{as provided for above} this outline and tentative allocations of production and maintenance responsibilities shall be submitted for NIA ^{by} approval ^{implementation} (and publication as an annex to this directive. It is expected that as the result

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of constant consultation with the agencies by the Director of Central Intelligence; both the outline and the allocations will be revised from time to time to insure the production of the basic intelligence required by the agencies and the fullest possible use of current agency capabilities. Changes in the outline or allocations shall be effected by agreement between the Director of Central Intelligence and the agencies concerned.

(4) This basic intelligence shall be compiled and continuously maintained in National Intelligence Surveys to cover foreign countries, areas, or broad special subjects as appropriate. It will be distributed to the agencies in such form as the agencies agree will meet their requirements.

(5) The Director of Central Intelligence shall be responsible for coordinating production and maintenance and for accomplishing the editing, publication, and dissemination of these National Intelligence Surveys and shall make such requests on the agencies as are necessary for their proper development and maintenance.

(6) Departments or agencies to be called on for contributions to this undertaking may include agencies other than those represented permanently in the IAB.

b. Current Intelligence

(1) Current intelligence is that spot information or intelligence of all types and forms of immediate interest and value to operating or policy staffs, which is used by them ~~without~~ without the delays incident to complete evaluation or interpretation.

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(2) The CIG and the several agencies shall produce and disseminate such current intelligence as may be necessary to meet their own internal requirements or external responsibilities.

(3) Interagency dissemination of current intelligence shall be based on interagency agreement including N.I.A. Directive No. 1 and the principle of informing all who need to know.

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c. Staff Intelligence

(1) Staff intelligence is that intelligence prepared by any department or agency through the process of correlation and interpretation of all intelligence material available to it in order to meet the specific requirements and responsibilities of the department or agency concerned.

(2) Each intelligence agency has the ultimate responsibility for the preparation of such staff intelligence as its own department shall require. It is recognized that the staff intelligence of each of the departments must be broader in scope than any allocation of collection responsibility, recognition of production capabilities, or dominant interest might indicate. In fact, the full foreign intelligence picture is of interest in varying degrees at different times to each of the departments.

(3) Any ^{intelligence} agency, either through the Director of Central Intelligence or directly, may call upon other appropriate agencies for intelligence which does not fall within its own field of dominant interest. Such requests shall be made upon the agencies in accordance with their production capabilities and dominant interest.

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(4) The division of interests agreed to in N.I.A. Directive No. 7 shall serve as a general delineation of dominant interests, subject to refinement and adaptation to the purposes of intelligence production through a continuous program of coordination by the Director of Central Intelligence.

(5) As a part of the coordination program, the Director of Central Intelligence will seek the assistance of the IAB intelligence agencies in minimizing the necessity for any agency to develop intelligence in fields outside its dominant interests.

(6) The CIG and the agencies shall, for purposes of coordination, exchange information on projects and plans for the production of staff intelligence.

(7) It shall be normal practice that staff intelligence of one agency is available to the other intelligence agencies permanently represented on the IAB.

d. Strategic and National Policy Intelligence

(1) Strategic and national policy intelligence as defined by the NIA shall henceforth be known by the short title "National Intelligence."

(2) The production and dissemination of national intelligence shall be the responsibility of the Director of Central Intelligence.

(3) The Director of Central Intelligence shall plan and develop the production of national intelligence in coordination with the IAB agencies in order that he may obtain from them within the limits of their capabilities the departmental intelligence ~~upon which national intelligence is based~~ *which will assist him in the production of staff intel.*

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(4) The Director of Central Intelligence shall by agreement with the pertinent agency or agencies ^{request + special} receive such estimates, reports, and periodic briefs or summaries ~~to be~~ prepared by the individual departments or agencies in their fields of dominant interest or in accordance with their production capabilities as may be necessary in the production of mutually ~~undertaken~~ intelligence reports or estimates *mutually undertaken*

3. The research facilities required by any agency to ~~process~~ *or by the President* its own current and staff intelligence shall be ~~sufficient~~ *adequate* to satisfy its individual needs after taking full cognizance of the facilities of the other agencies. Each agency shall endeavor to maintain ~~sufficient~~ *adequate* research facilities, not only to accomplish the intelligence production tasks allocated to it directly under the foregoing provisions but also to provide such additional intelligence reports or estimates within its field of dominant interest as may be necessary to satisfy the requirements of the other agencies under such allocations.

4. Implementation. Assumption of responsibilities as allocated herein shall be effected progressively and rapidly under the coordination of the Director of Central Intelligence.

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17 April 1947

MEMORANDUM FOR THE DIRECTOR, CENTRAL INTELLIGENCE:

SUBJECT: Proposed NIA Directive on the Coordination of
Intelligence Production

1. The AC/AS-2 member of the Ad Hoc Committee is in general accord with the majority report of the Committee as presented, but dissents from that report with respect to paragraph 2 c (4) of the proposed directive.

2. Dominant interest is inseparable from mission, and the mission of each intelligence agency is determined by and must always be responsive to the requirements of the department or agency which it serves. There is no reason for attempting to delineate dominant interests, and consequently no reason for including paragraph 2 c (4) in the directive.

3. It is further considered that dominant interests should not and can not be defined by the assignment of collection responsibilities. Dominant interests flow from the mission of the particular department or agency, which is not necessarily true of agreed collection assignments; collection assignments may be based on capabilities, dominant interest never.

4. Also, in including paragraph 2 c (4) under the heading "Staff Intelligence" there is a danger that, in spite of its broad definition, staff intelligence will tend to become confused with intelligence in fields of dominant interest and consequently its production would be narrowed and restricted.

5. For these reasons, the AC/AS-2 representative is of the opinion that paragraph 2 c (4) should be deleted from the proposed directive.

6. However, if this deletion should not be favorably considered by the Intelligence Advisory Board, the following paragraph is submitted as a substitute for paragraph 2 c (4) and in

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SECRETCOPY NO. 01I.A.B. 1/115 July 1947INTELLIGENCE ADVISORY BOARDCOORDINATION OF INTELLIGENCE PRODUCTIONMemorandum by the Secretary

The Chief of Naval Intelligence has requested that the enclosed comments of the Lexicographer of the Library of Congress on the definitions of basic intelligence, current intelligence, and staff intelligence be circulated for discussion at the next meeting of the Intelligence Advisory Board with the view to modifying IAB 1, if considered appropriate, prior to submission of that paper to the National Intelligence Authority.



Secretary, N.I.A.

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COMMENTS

BASIC INTELLIGENCE - Suggest that the definition end at the words "general interest." Inherently the phrase carries no connotation of being the "best available;" any such evaluation would have to be conveyed by additional annotation.

CURRENT INTELLIGENCE - The word "spot" is journalese, if not slang, in the sense in which you have used it. "Current" seems the logical word but would be tautological in your definition; "new" or "recent" might serve. Do you not somewhat deny your own definition of intelligence when you omit evaluation and interpretation of information? I suggest you simply delete the word "spot" and after the word intelligence insert "comma known to be up-to-date comma" and delete all after the word "staffs."

STAFF INTELLIGENCE - Suggest delete the word "process."
After "to meet" change "the" to "its" and delete "of the department or agency concerned" so that it would read: "Intelligence prepared by any department or agency through the correlation and interpretation of all intelligence materials available to it in order to meet its specific requirements and responsibilities."

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I.A.B. #5

COPY NO. _____

16 September 1947*Rum*INTELLIGENCE ADVISORY BOARDAPPOINTMENT OF SCIENTIFIC ATTACHESMemorandum by the Secretary

Pursuant to a request by the Director of Central Intelligence, the enclosed memorandum is circulated herewith for consideration of the Intelligence Advisory Board at an early meeting of that Board.



Secretary, N.I.A.

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1. NIA Directive No. 7 (Coordination of Collection Activities) failed to allocate the responsibility for the collection of scientific intelligence. It left to each agency that part related to its respective needs. Committee and Intelligence Advisory Board discussions during the preparation of the program indicated that future attention would be given to the scientific and economic fields.

2. Since adoption of NIA Directive No. 7, the Atomic Energy Commission and the Joint Research and Development Board have designated the Central Intelligence Group as the agency to furnish their intelligence support.

3. Although the Intelligence Division, War Department General Staff, and A-2, Air Forces, have informally stated their capability of making satisfactory collection of scientific information within their own respective fields, all the intelligence agencies have recognized the urgent need for improved collection in the broad field of scientific information related to national security. The impending dissolution of 25X1 threatens to reduce the effectiveness of the Army's field collection agencies in matters concerning nuclear energy.

4. The new responsibilities of the Central Intelligence Group cannot be met with the existing facilities for the collection of scientific intelligence even though they may be considered as adequate to certain agency needs. Solution of the problem is necessary.

a. The appointment of Scientific Attaches to U. S. Missions in countries having the greatest scientific potential appears to be essential.

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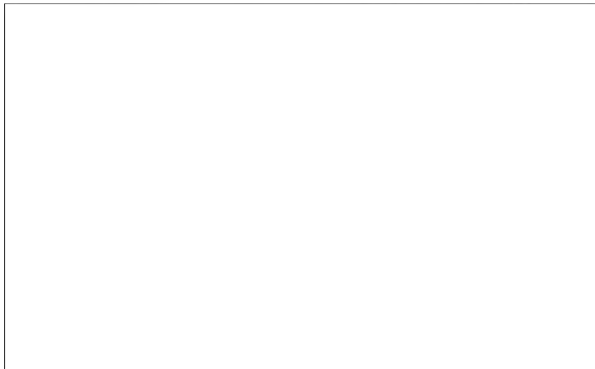
b. It is believed that such Attaches should be furnished by one of the agencies. The services performed would be for the common benefit of all agencies.

c. Scientific Attaches would be attached to U. S. Embassies (Legations) and function in a similar manner to other attaches.

d. These Attaches would work in close collaboration with the other attaches who would pass to them all requests for information on scientific matters beyond their capabilities to handle.

5. From informal inter-agency conferences, it is believed that the following countries have the greatest scientific intelligence potential:

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6. The Director of Central Intelligence therefore requests a discussion of the problem and adoption of an over-all policy at an early meeting of the Intelligence Advisory Board so that the details of a program can be developed.

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